

## Message Text

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16

ACTION AF-06

INFO OCT-01 EUR-12 ISO-00 IO-10 SAM-01 CIAE-00 DODE-00

PM-03 H-01 INR-07 L-02 NSAE-00 NSC-05 PA-01 RSC-01

PRS-01 SP-02 SS-15 USIA-06 AID-05 NEA-09 /088 W

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R 071420Z JAN 75

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC 778

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY DAR ES SALAAM

AMEMBASSY KINSHASA

AMEMBASSY LISBON

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

AMEMBASSY LUSAKA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

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LONDON FOR HAVERKAMP

PARIS FOR MELONE

E.O. 11652: N/A

TAGS: PDEV, PINT, PFOR, AO, PO, KE

SUBJECT: MOMBASA MEETING OF ANGOLAN LIBERATION MOVEMENTS

REF: LUANDA 0007

SUMMARY: LEADERS OF THREE PRINCIPAL ANGOLAN LIBERATION  
MOVEMENTS MET IN MOMBASA JAN. 3-5 IN EFFORT RECONCILE  
DIFFERENCES AND FORMULATE SHARED POSITIONS PRIOR TO SCHEDULED  
JAN. 10 LISBON MEETING WITH PORTUGUESE OFFICIALS. AT CON-  
CLUSION OF MEETING DELEGATES SIGNED DECLARATION OF PRINCIPALS,  
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FINAL COMMUNIQUE AND QTE PEACE COMMUNIQUE UNQTE BETWEEN

MPLA AND FNLA. LEADERS SAID TO HAVE AGREED ON ESTABLISHMENT OF 17-MEMBER TRANSITIONAL GOVERNMENT. ACTUAL DIVISION OF PORTFOLIOS NOT YET KNOWN. LOCAL MEDIA ALSO REPORTED AGREEMENT ON JOINT MILITARY COMMAND. KENYANS CONGRATULATING THEMSELVES ON APPARENT SUCCESS OF CONFERENCE WHICH HAS ACCELERATED TREND TOWARD INCREASED GOK INVOLVEMENT IN SOUTHERN AFRICA. END SUMMARY.

1. ALTHOUGH ONLY PORTIONS OF MOMBASA COMMUNIQUE CARRIED IN MEDIA HERE, AMBASSADOR F.M. A. HINAWY, DIRECTOR MOFA'S AFRICA/MIDDLE EAST DIVISION, ON JAN. 7 CONFIRMED THAT THEY WERE ESSENTIALLY AS REPORTED REFTEL. ADDITIONALLY, LOCAL MEDIA HAVE REPORTED THAT THREE LIBERATION GROUPS AGREED TO PROPOSE TO PORTUGAL THAT TRANSITIONAL GOVERNMENT CONSIST OF 17 MINISTERS, FIVE FROM EACH LIBERATION GROUP AND TWO FROM PORTUGAL. AGAIN ACCORDING MEDIA SOURCES, THE LIBERATION GROUPS ALSO AGREED TO PROPOSE A JOINT MILITARY COMMAND OF 30,000 TROOPS, OF WHICH EACH WOULD PROVIDE ONE-THIRD. PORTUGAL WOULD BE ENTITLED TO MAINTAIN AN EQUAL FORCE IN ANGOLA DURING TRANSITIONAL PERIOD, BUT IT WOULD HAVE TO BE DISBANDED FOUR MONTHS BEFORE FULL INDEPENDENCE.

2. HINAWY COULD CONFIRM THE TRANSITIONAL GOVERNMENT PROPOSAL BUT NOT THE JOINT MILITARY COMMAND REPORT. HE POINTED OUT THAT KENYANS HAD BEEN PRESENT ONLY AT THE OPENING AND CLOSING CEREMONIES AND THAT ANGOLANS HAD NOT TALKED MUCH ABOUT DETAILS OF NEGOTIATIONS. HINAWY HAD ASKED HOLDEN ROBERTO, A PERSONAL FRIEND, WHETHER ANY DECISION HAD BEEN TAKEN AS TO WHO WOULD HOLD WHAT PORTFOLIO IN THE PROVISIONAL GOVERNMENT, AND WAS GIVEN THE IMPRESSION THAT THIS DELICATE DECISION WOULD AWAIT NEGOTIATIONS WITH PORTUGUESE.

3. HINAWY ALSO SAID THAT THE PORTUGUESE HAD BEEN GOING TO SEND TWO OBSERVERS TO MOMBASA, BUT AT LAST MINUTE HAD CHANGED THESE PLANS AND INSTEAD SENT LETTERS TO EACH OF THE THREE ANGOLAN LEADERS AND TO PRESIDENT KENYATTA. HE DID NOT KNOW THEIR CONTENTS.

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4. ACCORDING TO HINAWY, THE INITIATIVE TO HOLD THE TALKS IN KENYA CAME FROM ANGOLANS THEMSELVES ONLY A FEW DAYS BEFORE THE TALKS BEGAN. HE PRESUMED THAT THEY CHOSE KENYA BECAUSE IT WAS ONLY NEARBY COUNTRY THAT HAD NOT BEEN ACTIVELY INVOLVED IN AFFAIRS OF ONE LIBERATION GROUP OR OTHER. KENYANS HAD IMMEDIATELY SEIZED OPPORTUNITY. ORIGINAL PLAN WAS TO HAVE FOR MIN WAIYAKI HOST MEETING IN NAIROBI RATHER THAN INVOLVING PRSIDENT KENYATTA'S

PRESTIGE IN EVENT OF FAILURE, BUT PRESIDENT INSISTED THAT HE SHOULD BE HOST SO VENUE WAS WITH SOME DIFFICULTY MOVED TO MOMBASA WHERE HE WAS ON WORKING HOLIDAY. GOK COORDINATED SPONSORSHIP WITH GOVTS OF ZAIRE AND ZAMBIA (BUT NOT TANZANIA) TO BE SURE NO ILL-FEELINGS CREATED. GOK OBVIOUSLY PLEASED TO HAVE ENCOURAGED UNITY AGREEMENT AFTER FAILURE DAR ES SALAAM AND LUSAKA ATTEMPTS. KENYANS ALSO PLEASED THAT THEY NOW HAVE FOOT IN DOOR IN ANGOLA AS WELL AS MOZAMBIQUE (LATTER AS RESULT KEYATTA'S INVITATION TO FRELIMO TO SEND REP TO DEC. UHURU CELEBRATIONS -- NAIROBI'S 10436 OF DEC. 16, 1974 NOTAL) AND ARE THUS BEGINNING TO CIRCUMVENT WHAT THEY SEE AS TANZANIAN EFFORTS TO EXCLUDE THEM FROM SOUTHERN AFRICA.

5. OF THREE ANGOLAN LIBERATION LEADERS, HINAWY FELT UNITA'S SAVIMBI WAS MAN TO WATCH. NETO, HE FELT, WAS TOO IDENTIFIED WITH PORTUGUESE LEFT AND ROBERTO WITH PRESIDENT MOBUTU TO BE REGARDED AS GENUINE NATIONALISTS. MOREOVER, SAVIMBI HAD PLAYED KEY PEACE-MAKING ROLE IN BRINGING THREE GROUPS TOGETHER.  
MARSHALL

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